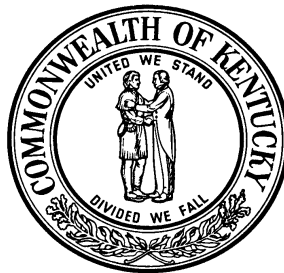


**REPORT OF THE AUDIT OF THE  
RUSSELL COUNTY  
SHERIFF'S SETTLEMENT - 2007 TAXES  
For The Period  
May 1, 2007 Through April 30, 2008**



**CRIT LUALLEN  
AUDITOR OF PUBLIC ACCOUNTS  
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**EXECUTIVE SUMMARY**  
**AUDIT EXAMINATION OF THE**  
**RUSSELL COUNTY**  
**SHERIFF'S SETTLEMENT - 2007 TAXES**  
**For The Period**  
**May 1, 2007 Through April 30, 2008**

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2007 Taxes for Russell County Sheriff for the period May 1, 2007 through April 30, 2008. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

**Financial Condition:**

The Sheriff collected taxes of \$6,970,657 for the districts for 2007 taxes, retaining commissions of \$286,744 to operate the Sheriff's office. The Sheriff distributed taxes of \$6,673,054 to the districts for 2007 Taxes. Taxes of \$88 are due to the districts from the Sheriff and refunds of \$2,167 are due to the Sheriff from the taxing districts.

**Report Comment:**

- The Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Disbursements

**Deposits:**

The Sheriff's deposits as of December 6, 2007 were exposed to custodial credit risk as follows:

- Uncollateralized and Uninsured    \$74,586

The Sheriff's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the Sheriff's deposits in accordance with the security agreement.



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**CRIT LUALLEN**  
**AUDITOR OF PUBLIC ACCOUNTS**

To the People of Kentucky

Honorable Steven L. Beshear, Governor

Jonathan Miller, Secretary

Finance and Administration Cabinet

Honorable Mickey Garner, Russell County Judge/Executive

Honorable Larry Bennett, Russell County Sheriff

Members of the Russell County Fiscal Court

Independent Auditor's Report

We have audited the Russell County Sheriff's Settlement - 2007 Taxes for the period May 1, 2007 through April 30, 2008. This tax settlement is the responsibility of the Russell County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Russell County Sheriff's taxes charged, credited, and paid for the period May 1, 2007 through April 30, 2008 in conformity with the modified cash basis of accounting.

In accordance with Government Auditing Standards, we have also issued our report dated September 26, 2008 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



To the People of Kentucky  
Honorable Steven L. Beshear, Governor  
Jonathan Miller, Secretary  
Finance and Administration Cabinet  
Honorable Mickey Garner, Russell County Judge/Executive  
Honorable Larry Bennett, Russell County Sheriff  
Members of the Russell County Fiscal Court

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

- The Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Disbursements

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Crit Luallen", with a long horizontal flourish extending to the right.

Crit Luallen  
Auditor of Public Accounts

September 26, 2008



RUSSELL COUNTY  
LARRY BENNETT, SHERIFF  
SHERIFF'S SETTLEMENT - 2007 TAXES

For The Period May 1, 2007 Through April 30, 2008

<u>Charges</u>	<u>County Taxes</u>	<u>Special Taxing Districts</u>	<u>School Taxes</u>	<u>State Taxes</u>
Real Estate	\$ 450,421	\$ 1,254,457	\$ 3,146,226	\$ 835,115
Tangible Personal Property	76,027	210,312	386,743	278,083
Fire Protection	2,609			
Increases Through Exonerations	122	338	812	286
Franchise Taxes	48,899	134,929	248,363	
Oil and Gas Property Taxes	331	922	2,312	613
Penalties	4,439	12,311	30,484	8,448
Adjusted to Sheriff's Receipt	4	22	1	(4)
Gross Chargeable to Sheriff	582,852	1,613,291	3,814,941	1,122,541
<u>Credits</u>				
Exonerations	2,987	8,290	19,243	4,954
Discounts	8,839	24,461	57,875	17,567
Delinquents:				
Real Estate	1,218	3,387	8,495	2,251
Tangible Personal Property	245	678	1,246	1,203
Franchise Taxes	3	9	17	
Total Credits	13,292	36,825	86,876	25,975
Taxes Collected	569,560	1,576,466	3,728,065	1,096,566
Less: Commissions *	24,494	66,236	149,123	46,891
Taxes Due	545,066	1,510,230	3,578,942	1,049,675
Taxes Paid	543,953	1,508,374	3,573,935	1,046,792
Refunds (Current and Prior Year)	1,081	2,993	5,824	3,040
Due Districts or		**		
(Refunds Due Sheriff)				
as of Completion of Audit	\$ 32	\$ (1,137)	\$ (817)	\$ (157)

\* and \*\* See Next Page

The accompanying notes are an integral part of this financial statement.

RUSSELL COUNTY  
 LARRY BENNETT, SHERIFF  
 SHERIFF'S SETTLEMENT - 2007 TAXES  
 For The Period May 1, 2007 Through April 30, 2008  
 (Continued)

\* Commissions:

10% on	\$	10,000
4.25% on	\$	2,927,192
4% on	\$	4,033,465

\*\* Special Taxing Districts:

Library District	\$	44
Health District		(60)
Extension District		12
Soil Conservation District		(66)
Hospital District		(818)
Ambulance District		<u>(249)</u>

Due Districts or (Refunds Due Sheriff)	\$	<u><u>(1,137)</u></u>
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RUSSELL COUNTY  
NOTES TO FINANCIAL STATEMENT

April 30, 2008

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

RUSSELL COUNTY  
NOTES TO FINANCIAL STATEMENT  
April 30, 2008  
(Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 30, 2008, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, on December 6, 2007, the Sheriff's bank balance was exposed to custodial credit risk because the bank did not adequately collateralize the Sheriff's deposits in accordance with the security agreement.

- Uninsured and Unsecured           \$74,586

Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2007. Property taxes were billed to finance governmental services for the year ended June 30, 2008. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 16, 2007 through April 30, 2008.

Note 4. Interest Income

The Russell County Sheriff earned \$3,325 as interest income on 2007 taxes. The Sheriff was in substantial compliance with his statutory responsibility regarding interest.

Note 5. Sheriff's 10% Add-On Fee

The Russell County Sheriff collected \$50,363 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office. As of September 26, 2008, the Sheriff owed \$1,477 in 10% add-on fees to his fee account.

Note 6. Advertising Costs And Fees

The Russell County Sheriff collected \$4,095 of advertising costs and \$4,095 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees were used to operate the Sheriff's office. As of September 26, 2008, the Sheriff owed \$215 in advertising costs to the county and \$215 in advertising fees to his fee account.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL  
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS





CRIT LUALLEN  
AUDITOR OF PUBLIC ACCOUNTS

The Honorable Mickey Garner, Russell County Judge/Executive  
Honorable Larry Bennett, Russell County Sheriff  
Members of the Russell County Fiscal Court

Report On Internal Control Over Financial Reporting And On  
Compliance And Other Matters Based On An Audit Of The Financial  
Statement Performed In Accordance With Government Auditing Standards

We have audited the Russell County Sheriff's Settlement - 2007 Taxes for the period May 1, 2007 through April 30, 2008 and have issued our report thereon dated September 26, 2008. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Russell County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Russell County Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Russell County Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiency described in the accompanying comment and recommendation to be a significant deficiency in internal control over financial reporting.

- The Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Disbursements



Report On Internal Control Over Financial Reporting And  
On Compliance And Other Matters Based On An Audit Of The Financial  
Statement Performed In Accordance With Government Auditing Standards  
(Continued)

Internal Control Over Financial Reporting (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiency described above to be a material weakness.

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Russell County Sheriff's Settlement – 2007 Taxes for the period May 1, 2007 through April 30, 2008 is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Russell County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,



Crit Luallen  
Auditor of Public Accounts

September 26, 2008



COMMENT AND RECOMMENDATION



RUSSELL COUNTY  
LARRY BENNETT, SHERIFF  
COMMENT AND RECOMMENDATION

For The Period May 1, 2007 Through April 30, 2008

INTERNAL CONTROL - SIGNIFICANT DEFICIENCY - MATERIAL WEAKNESS

The Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts and Disbursements

Segregation of duties over receipts and disbursements, when needed because the number of staff is limited, is essential for providing protection to employees in the normal course of performing their duties and can also help prevent inaccurate financial reporting and/or misappropriation of assets.

The bookkeeper is responsible for the collection of cash and for the preparation of the daily deposit and the daily tax collection journal. She is also responsible for the preparation of monthly reports and issuance of monthly tax distribution checks to each taxing district.

Additionally, we noted that the Sheriff did not require that a receipts and disbursement ledger be maintained on all tax collections and disbursements.

To adequately protect employees in the normal course of performing their duties, and/or prevent inaccurate financial reporting or misappropriation of assets, we recommend the Sheriff separate the duties involving collection of cash, deposit of cash, disbursement of cash, preparation of monthly reports and journals and reconciliation of the bank statement to the ledgers. If, due to limited number of staff, that is not feasible, strong oversight over those areas should occur and involve an employee not currently performing any of those functions. Additionally, the Sheriff could also provide the oversight. The individual providing this oversight should initial source documents as evidence of this review.

*Sheriff's Response:* None.

